



City of Mount Dora
510 North Baker Street
Mount Dora, Florida 32757
352-735-7126

Mount Dora City Council
Mount Dora City Hall Board Room
510 North Baker Street, Mount Dora, Florida 32757
May 7, 2024, 6:00 PM

WORK SESSION AGENDA

CALL TO ORDER

ROLL CALL

ACTION ITEM

1. First Workshop Wastewater (Sewer) Connection/Impact Fees-A Workshop Dedicated to the Extraordinary Circumstances Necessitating the Need to Exceed Phase-In Limitations; A Demonstrated-Need Study Justifying Fee Increases and Phase-In Thresholds Beyond Standard Statutory Thresholds

ADJOURNMENT

PURSUANT TO SECTION 286.0105, FLORIDA STATUTES, IF ANY PERSON DECIDES TO APPEAL ANY DECISION MADE AT THIS MEETING WITH RESPECT TO ANY MATTER CONSIDERED AT ANY MEETING OR HEARING, SUCH PERSON MAY NEED A RECORD OF THESE PROCEEDINGS. FOR SUCH PURPOSE, A PERSON MAY NEED TO ENSURE THAT A VERBATIM RECORD OF THE PROCEEDINGS IS MADE WHICH RECORD INCLUDES THE TESTIMONY AND EVIDENCE UPON WHICH THE APPEAL IS TO BE BASED. VERBATIM RECORD WILL NOT BE PROVIDED BY THE CITY OF MOUNT DORA.

NOTICE: IN ACCORDANCE WITH THE AMERICANS WITH DISABILITIES ACT OF 1990, PERSONS NEEDING A SPECIAL ACCOMMODATION TO PARTICIPATE IN THIS PROCEEDING SHOULD CONTACT THE CITY CLERK AT LEAST 48 HOURS PRIOR TO THE PROCEEDINGS. TELEPHONE (352) 735-7126 FOR ASSISTANCE. IF HEARING IMPAIRED, TELEPHONE THE FLORIDA RELAY SERVICE NUMBERS, (800) 955-8771 (TDD) OR (800) 955-8770 (VOICE) FOR ASSISTANCE.



510 N. Baker St.
Mount Dora, FL 32757
352-735-7126

DATE: May 7, 2024

TO: Honorable Mayor and City Council Members

FROM: Vince Sandersfeld, Acting City Manager

SUBJECT: First Workshop Wastewater (Sewer) Connection/Impact Fees-A Workshop Dedicated to the Extraordinary Circumstances Necessitating the Need to Exceed Phase-In Limitations; A Demonstrated-Need Study Justifying Fee Increases and Phase-In Thresholds Beyond Standard Statutory Thresholds

Introduction:

This is a request for City Council to review, analyze, and accept the extraordinary circumstances for proposed wastewater connection/impact fees.

Discussion:

As a follow-up to the April 2, 2024, presentation to City Council regarding Wastewater (Sewer) connection/impact fees, the City Council will hold two public workshops dedicated to the extraordinary circumstances necessitating the need to exceed the rate increase limitation and phase-in limitations for possible increases. The proposed changes to the existing fee schedules identified in the study are a result of extraordinary circumstances. To comply with the requirements of Florida Statutes §163.31801(6)(g), the workshops are dedicated to providing the public with an opportunity to review the justification of extraordinary circumstances necessitating the need to exceed the phase-in limitations contained in Florida Statutes §163.31801(6)(b),(c), (d) and/or (e). The legal advertisement for the first workshop was published on April 26, 2024 (Attachment "1"). Attachment "2" includes the Impact Fees – A Demonstrated Needs Study on Extraordinary Circumstances. The May 7th, 2024 presentation is included under Attachment "3."

Notifications:

Legal Notice 1st Workshop: April 26, 2024

Legal Notice 2nd Workshop: May 10, 2024

Legal Notice 1st Public Hearing: May 10, 2024

Legal Notice Ordinance Enactment: May 24, 2024

Workshops and Public Hearing Schedule:

City Council Presentation: April 2, 2024 (6:00 pm)

City Council 1st Workshop: May 7, 2024 (6:00 pm)
City Council 2nd Workshop: May 21, 2024 (6:00 pm)
City Council 1st Public Hearing: May 21, 2024 (6:00 pm)
City Council 2nd Public Hearing/Adoption: June 4, 2024 (6:00 pm)
City Council Master Fee Schedule: June 4, 2024 (6:00 pm)

Budget Impact:

No budget impacts.

Strategic Impact:

GOAL 1: Economic Development
GOAL 2: Infrastructure / Public Safety

Recommendation:

City Council to accept the extraordinary circumstances for proposed connection/impact fee increases and schedule Second Workshop and First Public Hearing to be held on May 21, 2024.

Attachment(s):

1. Attachment 1 Legal Notice Publication
2. Attachment 2 WW Utility Impact Fee Rpt (Final 4-19-2024)
3. Attachment 3 Sewer Connection Fee Extraordinary Circumstance Presentation

Prepared by:	Jeanann Hand, City Clerk	
Reviewed by:	Aneta Barton, Budget Director	Approved - 4/19/2024
	GEORGE MAREK, Public Works Director	Approved - 4/23/2024
	Bill Mitchell, City Engineer	Approved - 5/1/2024
	Jeanann Hand, City Clerk	Approved - 5/1/2024
	Vince Sandersfeld, Acting City Manager	Final Approval - 5/1/2024

ATTACHMENT #1

PUBLIC NOTICE CITY OF MOUNT DORA, FLORIDA CITY COUNCIL WORKSHOP MEETING

Pursuant to s. 163.31801, *Florida Statutes*, notice is hereby given that the City Council of the City of Mount Dora, Florida will hold a **City Council Workshop Meeting on Tuesday, May 7, 2024, at 6:00 PM** or as soon thereafter as possible at Mount Dora City Hall, 510 North Baker Street, Mount Dora, Florida.

This is the First Statutory Workshop Meeting to discuss extraordinary circumstances for the need to exceed Florida Impact Fee Act Limitations relating to utility wastewater connection fee/impact fee adjustments.

All persons having an interest in the above-described workshop are invited to be present at this meeting and may be heard. Relevant documents may be inspected by the public at the City Clerk's Office, City Hall, 510 N. Baker Street, Mount Dora, Florida between the hours of 8:00 AM and 5:00 PM, Monday through Friday.

This public hearing may be continued to a future date or dates. The times, places, and dates of any continuances of a public hearing shall be announced during the public hearing without any further published notice.

APPEAL: NECESSITY OF RECORD. Notice is given that if any person desires to appeal any action taken by the City Council, a verbatim record of the proceedings may be necessary pursuant to Florida Statutes, 286.0105. The City assumes no responsibility for furnishing said record, however, the workshop will be audio recorded by the City for public use.

Notice: In accordance with the Americans with Disabilities Act, persons needing a special accommodation to participate in this proceeding should contact the Office of the City Clerk no later than seven (7) days prior to the proceedings. Telephone (352) 735-7112 for assistance. If hearing impaired, telephone the Florida Relay Service numbers, (800) 955-8771 (TDD) or (800) 955-8770 (Voice) for assistance.

Legal Section: April 26, 2024

CITY OF **MOUNT DORA**

Sewer Connection Fee Study

April 19, 2024 | Final Report





April 19, 2024

Mr. Vince Sandersfeld
Acting City Manager
City of Mount Dora
510 N. Baker Street
Mount Dora, FL 32757

Subject: **Sewer Connection Fee Study**

Dear Mr. Sandersfeld:

We have completed our sewer (wastewater) connection fee study for the City of Mount Dora (City) and have summarized the results of our analysis, assumptions, and conclusions in this report, which is submitted for your consideration. This report summarizes the basis for the proposed sewer utility connection fee that provides funds to help meet the City's sewer capital expenditure requirements associated with providing capacity to serve new development.

The proposed fee should meet a number of goals and objectives. These goals and objectives deal primarily with fee sufficiency and the legal criteria necessary to implement a valid fee. Specifically, the major objectives considered in this study included:

- The fee should be based on the estimated capital requirements associated with providing sewer service to new growth and development.
- The fee should not be used to fund any capital deficiencies associated with providing services to existing customers.
- The fee should be based upon reasonable level of service standards and should not create an unfair burden relative to capital needs and are similar to industry standards.

The proposed fee presented in this report is designed to meet the above objectives. As such, based on information provided by the City and the assumptions and considerations reflected in this report, Raftelis Financial Consultants Inc. (Raftelis) considers the proposed fee to be cost-based, reasonable, and representative of the capital funding requirements of the City.

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Mr. Vince Sandersfeld
City of Mount Dora
April 19, 2024
Page 2

We appreciate the cooperation and assistance given to us by the City and its staff in the completion of the study.

Very truly yours,

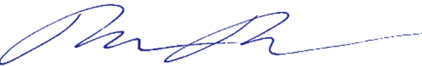
RAFTELIS FINANCIAL CONSULTANTS, INC.



Henry L. Thomas
Vice President



Shawn Ocasio
Manager



Michael Noga
Consultant

HLT/dlc
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EXECUTIVE SUMMARY AND RECOMMENDATIONS

Executive Summary

The purpose of a connection fee is to assign, to the extent practical, growth-related capital costs to those new customers responsible for such costs. Similar to most municipalities in Florida, the City of Mount Dora (City) has recognized this capital funding strategy as being an appropriate method of funding the growth-related capital requirements of the Wastewater Utility.

This report addresses the proposed connection fee associated with providing sewer utility service. The City has retained Raftelis Financial Consultants, Inc. (Raftelis) to review its existing sewer connection fee and recommend changes, as necessary.

The following is a summary of the major assumptions, considerations, and conclusions developed during the preparation of the study:

1. For purposes of this report the term “Fiscal Year” is defined as the period beginning October 1 of a specific calendar year and ending September 30 of the subsequent calendar year (e.g., October 1, 2023, to September 30, 2024 is Fiscal Year 2024).
2. The method of charge application recommended to the City for its sewer connection fees is based on Equivalent Residential Units (ERUs). The current level of service associated with one ERU is 300 gallons per day. However, during discussions with City staff, the City indicated that a recent engineering report from Kimley-Horn, “Mount Dora Wastewater Treatment Facility No. 2 – Growth Planning Analysis,” dated February 2024, uses a lower level of service of 225 gallons per day (gpd) per ERU when planning future capacity needs of the system. The recommendation follows the observed industry trend of reducing level of service requirements seen across utilities due to the efficiency and demand characteristics of newer construction and appliances. This approach is consistent with the City’s existing methodology for charge application. The utilization of ERUs as the determining factor for the application of such charges considers the link between meter size and customer capacity / demand and is commonly used by many public utilities across the state.
3. As of September 30, 2022, the City currently has approximately \$91.5 million invested in water and sewer system infrastructure and supporting equipment, with \$58.9 million attributable to the sewer system. The City also has \$223.3 million in capacity expansions, line extensions, renewal and replacements, upgrades, and other capital projects planned over the next five (5) years, with \$191.0 million attributable to the sewer system.
4. The City owns and operates its two wastewater (sewer) treatment plants and a supporting transmission and collection system. The wastewater plants are designed to treat a combined 2.75 million gallons per day of flow on an average daily flow basis. Based on information provided by the City, the wastewater treatment facilities are approximately 51% utilized leaving 49% available for new growth.
5. Based on the expansion-related capital costs provided by the City’s engineers, and a review of the sewer capacity available to serve new growth, a sewer system connection fee per equivalent residential unit (ERU) was developed. The proposed sewer system connection fee per ERU is shown below:

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Sewer Connection Fee (per ERU)			
	Existing	Proposed	Increase/ (Decrease)
Sewer Utility Services	\$4,215.00	\$7,975.00	\$3,760.00

Conclusions and Recommendations

Based on our assumptions, considerations, and analyses as summarized herein, Raftelis offers the following findings and conclusions for consideration by the City Council:

- Recent increases in capital costs for sewer treatment and transmission infrastructure are a main driver for the increase in the calculated sewer connection fee.
- Projected treatment and transmission capacity driven by new growth is a major driver of the increase in the calculated sewer connection fee.
- The City should consider adopting the proposed sewer utility connection fee as shown above and later in this report.
- The City should review the sewer utility connection fee periodically (every three [3] to five [5] years) to account for recent development trends, changes in capital needs, and cost allocations.
- The City should maintain separate accounting for the collection and usage of sewer connection fees.
- The sewer connection fees cannot be collected before the issuance of a building permit by the City.
- The City should set an effective date for collection of the new sewer connection fees 90 days from the date of adoption. This is to allow for a “grace period” for potential in-progress development.

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SECTION 1 – INTRODUCTION

General

The City of Mount Dora is located in central Lake County. Based on Census reports, the permanent population of the City for 2022 is estimated to be approximately 17,160 residents. The City currently provides water and sewer services to its residents.

In order to provide funding of the anticipated capital needs, the City authorized Raftelis to review the sewer system connection fee in order to meet the objectives of the City to ensure that the fee reflects the cost of serving new development.

Authorization

The City adopted revised water and sewer system connection fees in 2019; however, due to current economic conditions including recent significant increases in capital project construction costs, Raftelis was authorized by the City to review and recommend revisions to the sewer system connection fee as appropriate pursuant to a letter of agreement between the City and Raftelis. The scope of work for this project, as defined in the letter of agreement, was to:

1. Analyze the capital requirements of the City, which are needed to meet the Level of Service (LOS) standards of the City. This analysis included a review of: i) the existing and future facility and equipment needs and costs as set forth in the multi-year capital improvement plan (CIP) for each utility function; and ii) the currently utilized and remaining capacities of the sewer system facilities.
2. Develop and recommend an appropriate fee to be charged to new development in order to fully recover the capital costs associated with providing sewer utility service to new development. This analysis includes the apportionment of costs and the calculation of the system development charge per equivalent billing unit.
3. Develop a comparison of connection fees and associated billing attributes of similar charges imposed by other jurisdictions.
4. Prepare a report that documents our analyses, assumptions, and conclusions for consideration by the City.

Extraordinary Circumstances

In light of the recent updates to the Florida Impact Fee Act (F.S. 163.31801 Section 6) that provides for limitations on increasing impact fees, outside of extraordinary circumstances, the above table demonstrates the fee levels that are recommended for adoption by the City. The extraordinary circumstances include rapid population growth and recent large inflationary impacts to construction costs. Additionally, the City recently approved an updated CIP that identifies major investments in new treatment facilities that will be required to serve growth that will place significantly more demand on the City's wastewater system. These significant capital needs justify having the fully calculated fees implemented for wastewater service. Additional tables and discussion, including of extraordinary circumstances as applicable are provided later in this report.

Criteria for Connection Fees

The purpose of sewer connection fees are to assign, to the extent practical, growth-related capital costs to those new customers responsible for such costs. To the extent new population growth and associated development imposes identifiable capital costs to sewer utility services, modern capital funding practices include the assignment of such costs to those residents and commercial entities responsible for those costs rather than the existing population base. Generally, this practice has been labeled as “growth paying its own way” to avoid burdening existing users with the cost of expansion.

The following section of this report, Section 2, will address the development and design of the sewer system connection fee. It will include a discussion on the level of service requirements, capital costs, and the design of the charges.

Acknowledgments

This report was prepared with the valuable cooperation and assistance of the staff of the City of Mount Dora.

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SECTION 2 – SEWER CONNECTION FEE

General

This section provides a discussion of the development and design of the sewer connection fee to be applied to new growth within the City. Included in this section is a discussion of the level of service requirements and capital facilities costs, included as the basis for the proposed Sewer Connection Fee.

Sewer System Overview

The City's sewer system (Wastewater System) includes wastewater treatment, transmission, and collection facilities. These treatment facilities are capable of treating 2.75 million gallons per day (MGD) average daily flow (ADF). It should be noted that the City is constructing new treatment facilities that will be able to treat 3.25 MGD ADF of flow to provide service to new growth. The transmission and collection system is comprised of gravity and force mains along with lift stations and other supporting infrastructure. As a part of the capital plan, the City is planning significant investment in the treatment system in order to serve new growth and planned new developments.

Level of Service Requirements

In the evaluation of the capital facility needs for providing sewer utility services, it is critical that LOS standards are established. Pursuant to Section 163.3164 of the Florida Statutes, the level of service means an indicator of the extent or degree of service provided by, or proposed to be provided by, a facility based on and related to the operational characteristics of the facility. Level of service shall indicate the capacity per unit of demand for each public facility. Essentially, the level of service standards is established in order to ensure that adequate facility capacity will be provided for future development and for purposes of issuing development orders or permits, pursuant to F.S. Section 163.3202(2)(g). As further stated in the statutes, each local government shall establish a LOS standard for each public facility located within the boundary for which such local government has authority to issue development orders or permits.

For sewer service, the level of service that is commonly used in the industry is the amount of capacity (service) allocable to an Equivalent Residential Units (ERU) expressed as the estimated amount of usage (gallons) on an average daily basis. The level of service generally represents the amount of capacity allocable to an ERU, whether or not such capacity is actually used (commonly referred to as the "readiness-to-serve"). As previously discussed, an ERU is representative of the average capacity required to service a typical individually-metered single-family residential connection. This class of users represents the largest number of customers served by the Wastewater System and generally the lowest level of usage requirements for a specifically metered account.

The current LOS per ERU is 300 gallons per day on an average daily flow basis. However, after a review of recent customer usage data, discussions with City Staff, and review of the recent engineering report from Kimley-Horn, "Mount Dora Wastewater Treatment Facility No. 2 – Growth Planning Analysis," dated February 2024, we propose a new level of service of 225 gallons per day (gpd) per ERU. The recommendation follows the observed industry trend of reducing level of service requirements seen across utilities due to the efficiency and demand characteristics of newer construction and appliances. This approach is consistent with the City's existing methodology for charge application. The utilization of ERUs as the determining factor for the application of such charges considers the link between meter size and customer capacity / demand and is commonly used by many public utilities across the state.

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The following table summarizes the Wastewater System’s existing LOS:

Proposed Levels of Service for Residential Customers	
Existing Service Level	1 Sewer ERU = 300 gpd (ADF)
Proposed Service Level	1 Sewer ERU = 225 gpd (ADF)

gpd = gallons per day
ADF = Average Daily Flow

These LOS standards are consistent with the capacity planning for the City and are also generally comparable with those utilized by other utilities throughout the state of Florida.

Existing Plant-in-service

In the determination of the connection fee associated with providing service to future customers, any excess capacity of the existing utility system available to serve such growth and its associated cost was considered. Since this capacity is available to serve the near-term incremental growth of the System, it would be appropriate to evaluate the capacity availability of such facilities. In order to evaluate the availability of the existing utility plant-in-service to meet future capacity needs, it was necessary to functionalize the plant by specific plant requirement. The functionalization of the existing plant is necessary to: i) identify those assets that should be included in the determination of the connection fee; and ii) match existing plant type to the capital improvements to meet future service needs.

The functional cost categories are based on the purpose of the assets and the service that such assets served. The following is a general summary of the functional cost categories for the utility plant-in-service identified in this report.

Functional Plant Categories	
Sewer Service [*]	Other Plant
Treatment/Disposal/Reclaimed Treatment	General Plant
Transmission/Master Lift Stations	Indirect
Collection/Local Lift Stations	Other

[*] Amounts shown would not include any assets that were contributed by a developer (primarily sewer [wastewater] collection lines) or grant funded.

It is necessary to functionalize the utility plant into cost categories so that a proper charge can be developed. Generally, the costs of on-site facilities that serve a specific development or customer such as sewer collection lines are usually: i) donated by a developer (a contribution of the plant); ii) recovered from the individual properties through an assessment program based on those properties that receive special benefit from such facilities or from the application of a main line extension fee to recover the specific cost of such facilities; or iii) funded from the customer directly (e.g., by a “front-foot” charge where the on-site lines were initially financed by the utility and then paid by the customer or an installation charge to recover the cost of a new service line and/or the meter).

The City provided Raftelis with a fixed asset register report identifying the fixed assets in service by function as of September 30, 2022 for the System. The summary of the functionalization of the existing utility plant is included in Table 1 at the end of this section. This functionalization of the existing utility plant-in-service represents the original cost of such assets (gross book value) and was based on the reported in-service values as of September 30, 2022 and Construction Work in Progress (CWIP) going into Fiscal Year 2023 (the most recent Fixed Asset records available

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at the time of the study). It should be noted that while we were provided the asset data for both the water and sewer systems our analysis was limited to just the sewer related assets. The following is a summary of the functionalization of the System's existing utility plant-in-service as shown in Table 1:

Sewer System Fixed Assets		
Function	Sewer System [1]	
	Amount	Percent
Supply/Treatment Plant	\$27,185,794	46.2%
Transmission Lines	19,908,633	33.8%
Equipment	1,995,856	3.4%
Distribution/Collection Lines	9,780,672	16.6%
Totals	\$58,870,955	100.00%

[1] Amounts as provided by City staff and found on Table 1.

Additional Capital Investment

The City's Wastewater System CIP for the Fiscal Years 2024 through 2029, as prepared and estimated by the utility staff outlines the best estimate of future capital improvements for the System. These capital projects include: i) upgrades of existing assets to accommodate new and existing customers; ii) replacements of existing assets or projects that generally only benefit current users of the System (e.g., existing plant renewal and replacement, reliability projects); and iii) expansion of system treatment capacity to serve new growth. It should be noted that the majority of the CIP relates to the City expanding its sewer treatment capabilities. These expansions will more than double the system's current wastewater treatment capacity to accommodate new growth.

As shown on Tables 4 through 6 at the end of this section, the CIP has recognized approximately \$191.0 million in capital projects to be completed over the 6-year period for the Wastewater System. It should be noted that this capital plan includes significant costs associated with wastewater treatment plant expansion (approximately \$139.3 million) and wastewater transmission system extensions (approximately \$3.9 million). The treatment plant expansion project is anticipated to more than double the system's current treatment capacity (going from 2.75 MGD to 6.0 MGD), therefore, such expansion-related costs were included in the analysis. It should be noted that while we were provided with the CIP for the water and wastewater system our analysis was limited to only the wastewater related capital projects.

For the purposes of the fee development, only treatment and major backbone transmission costs were recognized in the sewer system connection fee calculation. General transmission and collection project costs were not recognized because they: i) generally are not System-wide costs (i.e., distribution / collection project costs tend to benefit specific customers); ii) in many instances, are funded by a specific charge applied to a customer (e.g., wastewater line tap fee); and iii) are often contributed by developers as part of the development process.

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A summary of all the adjustments recognized in order to arrive at the treatment and major transmission costs recognized for the sewer connection fee determination purposes are shown as follows:

Derivation of Treatment and Major Transmission Capital Costs Recognized in Connection Fee Study [1]	
	Sewer System
Projects in Utility's Six-year Sewer CIP	\$191,016,767
Adjustment for Sewer R&R Projects/Other	(13,721,306)
Adjustment for Sewer General-related Projects and Widening	(25,280,530)
Adjustment to Remove Collection-related Projects	(8,834,142)
Total Treatment and Major Transmission Capital Improvements Recognized in Sewer Connection Fee	<u>\$143,180,788</u>

[1] Amounts shown derived from Tables 4, 5, and 6.

Design of Sewer Connection Fee

As shown on Table 7 at the end of this section, the total calculated sewer connection fee for the Wastewater System is \$7,975.00 per ERU. This represents an increase of \$3,760 or 89.21% when compared with the current fee of \$4,215.00 per ERU. The reason for this increase is that the system has a higher cost per unit of capacity than what was calculated previously due to the expansion of the treatment plant and major transmission system expansion projects to serve new growth associated with the recent increase in treatment and transmission infrastructure capital costs.

In the development of the proposed Sewer Connection Fee, several assumptions were utilized or incorporated in the analysis. The major assumptions utilized in the design of the proposed Sewer Connection Fee are:

1. The Wastewater System capital improvement program as prepared by staff for the Fiscal Years 2024 through 2029 was reviewed and the capital costs were apportioned: i) by functional category; and ii) to existing and future users in the determination of the Sewer Connection Fee. Those facilities that were considered to be entirely allocable to growth were included in the charge determination at full cost (i.e., 100% of the total cost). For capital expenditures, which were solely for the replacement of existing assets, that would directly benefit existing customers or were considered as an on-site cost (provide service to a local area such as a development, which would normally be constructed and subsequently contributed to the System by a developer), such amounts were not reflected as an appropriate cost to be recovered from the application of the sewer connection fee. The CIP capital costs recognized in the Sewer Connection Fee analysis are shown on Table 6 at the end of this report.
2. For the capital improvements identified as transmission system upgrades, which would benefit both existing and future users, the total cost of such improvements has been recognized in the analysis. These costs were allocated to existing and future customers based on capacity relationships developed using recent historical flow data and the project descriptions as provided by the City.
3. No capital facility costs associated with the existing collection facilities, including local lift stations, manholes, laterals, and on-site collection facilities have been included in the calculation of the Sewer Connection Fee since the developer generally contributes such facilities, or City has adopted a separate fee (e.g., wastewater tap-on fee) to recover such capital additions. The capital improvements for these facilities included in the CIP were not recognized in the Sewer Connection Fee analysis.

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4. Because: i) the utility system is operated as an enterprise fund; ii) all financial resources received by the System stay within the fund for the benefit of such system; iii) the costs reflected in the charge are at original cost and not adjusted for any fair market value to reflect current cost conditions; iv) there is no interest-expense carry in the fee associated with the financing of the capital investment to serve new development; and v) there are no other revenues received by the City from new development for the capital costs / utility plant reflected in the fee (e.g., ad valorem taxes on the property) and no credit for the future payment of debt service allocable to the properties has been recognized. All connection fee funds remain in the system and the long-term capital financing costs for infrastructure construed and available to serve new growth are mitigated by using the connection fee funds for ongoing expansion-related capital project financing or for the direct payment of the annual expansion-related debt service payments.

As shown on Table 5 at the end of this section, the Sewer Connection Fee was calculated utilizing: i) the estimated transmission-related capital costs of the Wastewater System; and ii) the treatment / disposal-related capital costs for the Wastewater System. By designing the Sewer Connection Fee to recover costs on a prospective basis, an attempt is made to design a charge that will provide funds on a reasonable basis in order to help meet the funding needs of the Wastewater System. It should be noted that in the event the construction costs, capacity requirements, or utility service area materially change from what is reflected on Tables 4 and 6, the Sewer Connection Fee might need to be adjusted accordingly.

As shown on Table 7 at the end of this section, the calculated Sewer Connection Fee is \$7,975 per ERU, which is \$3,760 or 89.21% higher than the existing Sewer Connection Fee of \$4,215 per ERU. This amount that a new customer would be charged in accordance with the City’s connection fee application methodology. Based on the capital facilities associated with the determination of the charge, the functional breakdown of the components of the fee are as follows:

Calculation of Sewer Connection Fee	
Charge Component	Cost
Sewer Treatment Component	\$7,463.65
Sewer Major Transmission Component	513.17
Total Proposed Sewer System Connection Fee	\$7,976.82
Total Proposed Sewer System Connection Fee (Rounded)	<u>\$7,975.00</u>

To meet the City’s needs in terms of providing the necessary wastewater capital improvements required by growth, the City should increase the fees to the calculated amount as demonstrated on the tables above. As discussed in the Executive Summary, there are several factors causing an extraordinary circumstance for the City including recent significant capital cost increases associated with inflation in addition to the need for capital improvements based on the significant increase in population growth experienced by the City historically and projected going forward.

Connection Fee Comparisons

In order to provide additional information to City regarding the existing and proposed Connection Fees, a comparison of the existing and calculated charges for the City with similar related capital charges imposed by other Florida jurisdictions was prepared. Table 9 at the end of this section, provides a comparison of the City’s existing and proposed sewer connection fee for single-family residential connections with the fees or comparable charges currently imposed by other municipal / governmental sewer systems located across Florida. It is important to note that utilities may be different from a facility standpoint, and the methods used in the development of the

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sewer system connection fees imposed may vary. Moreover, no analysis has been performed to determine whether 100% of the cost of new facilities is recovered from connection fees or some percentage less than 100% with the balance recovered through the user charges. Additionally, the types of capital facilities currently in service or planned for the utility may have a material connection on the fee charged by a local government. For example, the costs of wastewater effluent disposal utilizing a deep injection well system generally has a higher capital cost per unit of capacity than use of a surface water discharge such as an outfall to a bay or river.

Some reasons why charges differ among utilities:

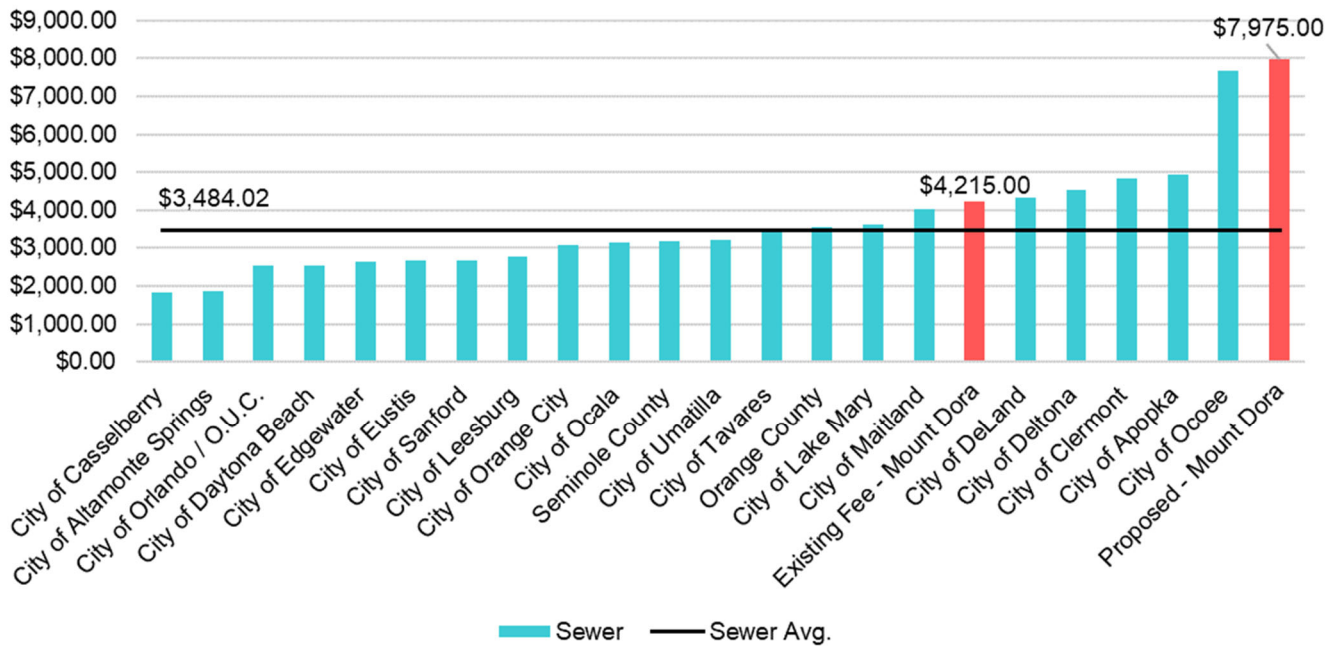
- Type and age of treatment facilities:
 - Existing treatment facilities cost of \$7.41 per gallon
 - New treatment facilities cost of \$42.86 per gallon
- Effluent disposal method
- Density of service area
- Availability of grant funding to finance CIP
- Age of system
- Utility life cycle (e.g., growth-oriented vs. mature)
- Level of service standards
- Administrative policies

As shown on Table 9, the average Water and Sewer Connection Fee Charges per ERU for the 21 governmental entities selected for this comparison are \$5,230.93 per ERU. Of the surveyed utilities, the City of Ocoee has the highest combined water and sewer fees at \$10,280 per ERC. The proposed Mount Dora sewer connection fee is higher than any of the surveyed utilities; however, it should be noted that many other utilities are currently in the process of updating their connection fees and the proposed Mount Dora sewer fee may become more comparable once these utilities update their new fees. Below is a comparison of the existing and proposed fees, both solely for sewer and then on a combined basis for water and sewer, compared to the surveyed utilities.

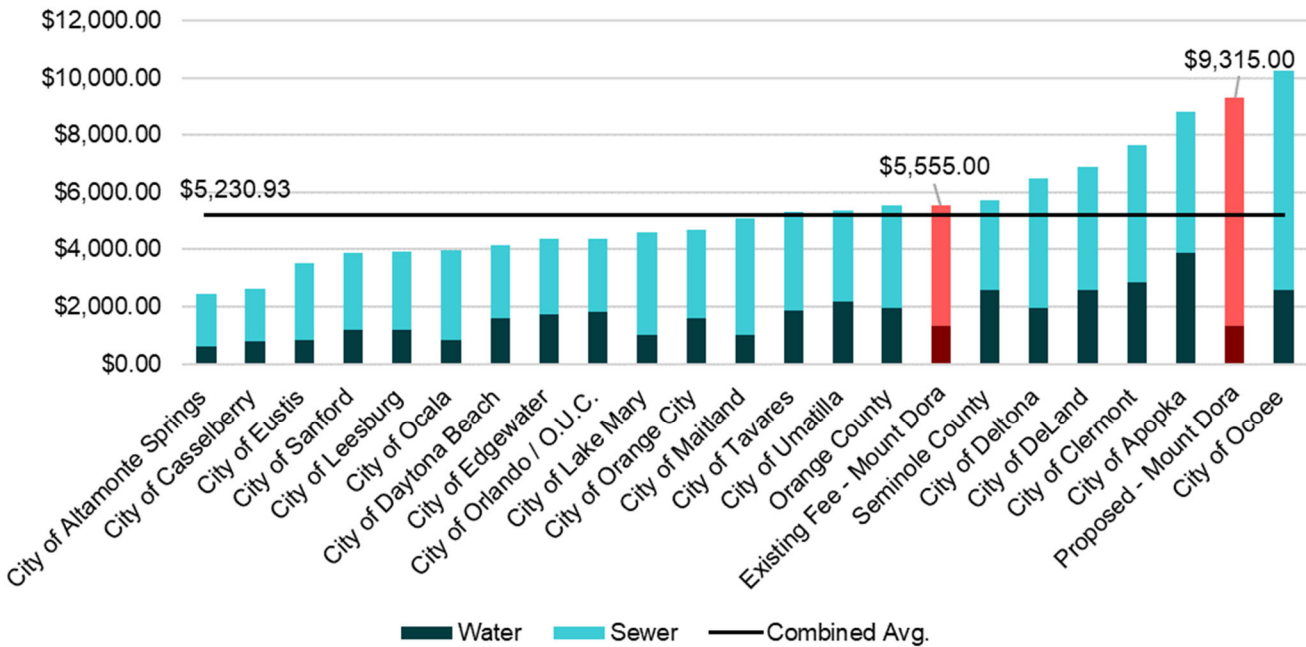
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Sewer Connection Fee Comparison



Combined Water and Sewer Connection Fee Comparison



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Appendix A – Fixed Asset Data and Asset Functionalization

Table 1
City of Mount Dora, Florida
Sewer Connection Fee Study

Summary of Existing Water and Sewer System Fixed Assets

Line No.	Function	Water System [1]		Sewer System [1]		Totals	
		Amount	Percent	Amount	Percent	Amount	Percent
1	Supply	\$907,137	2.8%	\$0	0.0%	\$907,137	1.0%
2	Treatment	9,895,883	30.3%	27,185,794	46.2%	37,081,678	40.5%
3	Transmission / Storage / Master Pumping	12,044,170	36.9%	9,787,424	16.6%	21,831,594	23.9%
4	Reclaimed Water - Transmission [2]	0	0.0%	10,121,209	17.2%	10,121,209	11.1%
5	Distribution / Collection	6,160,850	18.9%	9,780,672	16.6%	15,941,522	17.4%
6	Reclaimed Water - Distribution [3]	136,373	0.4%	0	0.0%	136,373	0.1%
7	Meters / Services / Hydrants	2,414,221	7.4%	0	0.0%	2,414,221	2.6%
8	General Plant [4]	1,075,620	3.3%	1,995,856	3.4%	3,071,476	3.4%
9	Totals	<u>\$32,634,254</u>	<u>100.0%</u>	<u>\$58,870,955</u>	<u>100.0%</u>	<u>\$91,505,209</u>	<u>100.0%</u>
		<u>Amount</u>	<u>Percent</u>				
10	Water System Without Reclaimed Water Allocation	\$32,497,881	35.5%				
11	Sewer System Without Reclaimed Water Allocation	48,749,747	53.3%				
12	Reclaimed Water System	10,257,582	11.2%				
13	Total	<u>\$91,505,209</u>	<u>100.0%</u>				

Footnotes:

- [1] Amounts shown derived from utility asset records provided by the City.
- [2] Treatment- and transmission-related reclaimed water assets were allocated 100% to the Sewer system.
- [3] Distribution-related reclaimed water assets were allocated 100% to the water system.
- [4] Primarily includes vehicles, furniture, machinery and equipment.

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Table 2
City of Mount Dora, Florida
Sewer Connection Fee Study

Summary of Fixed Asset Allocation References

Line No.	Description	Reference	Water System									Sewer						General Plant	Other Developer Contrib.		
			Supply	Treatment	Effl./Recl. Treatment	Trans.	Effl./Recl. Transmission	Effl./Recl. Distribution	Effl./Recl. Distribution	Fire Hydrants	Meters	Treatment	Effl./Recl. Treatment	Trans.	Effl./Recl. Transmission	Collection	Effl./Recl. Distribution			Indirect	
1	Water System Supply	Supply	100.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
2	Water System Treatment	WT	0.00%	100.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
3	Water System Transmission	W-TR	0.00%	0.00%	0.00%	100.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
4	Water System Distribution	WD	0.00%	0.00%	0.00%	0.00%	0.00%	100.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
5	Fire Hydrants	FH	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	100.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
6	Meters	Meters	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	100.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
7	Sewer System Treatment	ST	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	100.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
8	Effluent / Reclaimed - Transmission	RWTrans	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	100.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
9	Effluent / Reclaimed - Transmission - Sewer System Allocation	RWTransS	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	100.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
10	Effluent / Reclaimed - Distribution	RWDist	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	100.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
11	Sewer System Transmission	S-TR	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	100.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
12	Sewer System Transmission / Collection Weighted Allocation	FMSGCWeight	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	30.00%	0.00%	70.00%	0.00%	0.00%	0.00%	0.00%	0.00%
13	Sewer System Collection	SGC	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	100.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
14	General Plant	General	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	100.00%	0.00%	0.00%
15	Other	Other	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	100.00%
16	Water Transmission / Distribution Weighted Allocation	W-TR-DistWeight	0.00%	0.00%	0.00%	30.00%	0.00%	70.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
17	Sewer SCADA / Telemetry	STelemetry	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	33.33%	0.00%	33.33%	0.00%	33.33%	0.00%	0.00%	0.00%	0.00%	0.00%
18	System SCADA / Telemetry	Telemetry	0.00%	16.67%	0.00%	16.67%	0.00%	16.67%	0.00%	0.00%	0.00%	16.67%	0.00%	16.67%	0.00%	16.67%	0.00%	0.00%	0.00%	0.00%	0.00%
19	Total Lines	WSLines	0.00%	0.00%	0.00%	14.73%	0.00%	34.37%	0.00%	0.00%	0.00%	0.00%	0.00%	15.27%	0.00%	35.63%	0.00%	0.00%	0.00%	0.00%	0.00%
20	All Lines (W/WW/RC) - Transmission	All Lines - Trans	0.00%	0.00%	0.00%	33.33%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	33.33%	33.33%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

Table 3
City of Mount Dora, Florida
Sewer Connection Fee Study

Development of Existing Facility Capacity
Available to Serve New Growth

Line No.	Description	Sewer System
Existing Permitted Plant Capacity of System (MGD): [1]		
<u>Sewer System</u>		
1	Wastewater Treatment Plant One - MGD ADF	1.500
2	Wastewater Treatment Plant Two - MGD ADF	1.250
3	Purchased Reclaimed Water Treatment Capacity	N/A
4	Total Production/Treatment	2.750
5	Existing Plant Capacity of System - Average Daily Flow Basis (MGD) [2]	2.750
6	Three-Year Maximum Average Daily Flow [3]	1.398
7	Remaining Capacity (ADF)	1.352
8	Percent of Total Capacity Allocable to Growth	49.16%
Capital Costs of Production/Treatment Facilities:		
9	Existing City-Owned Facility Costs [4]	\$27,185,794
10	Total Capital Costs of Existing Facilities	27,185,794
11	Estimated Amount Allocable to Incremental Growth	\$13,363,769

MGD = Million Gallons Per Day

ADF = Average Daily Flow

Footnotes on Page 2.

Footnotes:

- [1] With respect to the wastewater (sewer) treatment capacity, reflects ADF capacity of wastewater treatment facilities after expansion in capital improvement program is completed.
- [2] Reflects capacity expressed on an average daily flow basis.
- [3] Average daily flow data calculated as follows:

Sewer System:

Fiscal Year	Total Sewer Flow (MGD)
2021	1.288
2022	1.333
2023	1.398
Three-Year Maximum	1.398

- [4] Derived from Appendix 1, Line 819. Based on summary of utility asset records provided by the City.

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Table 4
City of Mount Dora, Florida
Sewer Connection Fee Study

Summary of Estimated Multi-Year Capital Improvement Program Costs

Line No.	Description	Allocation Factor	Allocation Percentages			Projected Total Cost - Fiscal Year 2024 to 2029			Allocation Amount			
			Water	Sewer	Reclaimed	Total Project Cost	% Allocable to City	Adjustments	Adjusted Total	Water	Sewer	Reclaimed
FISCAL YEARS 2024 TO 2029 CAPITAL PROJECTS												
Major Capital Projects												
1	Fiber Upgrades	Direct-S	0.00%	100.00%	0.00%	\$111,235	100.00%	\$0	\$111,235	\$0	\$111,235	\$0
2	Water Treatment Plant #2 New Well	Direct-W	100.00%	0.00%	0.00%	1,093,372	100.00%	0	1,093,372	1,093,372	0	0
3	Water Utility GIS	Direct-W	100.00%	0.00%	0.00%	200,000	100.00%	0	200,000	200,000	0	0
4	WWTP#2 Drainage at James P. Snell Drive	Direct-S	0.00%	100.00%	0.00%	268,093	100.00%	0	268,093	0	268,093	0
5	WWTP#1 Rehab Construction - Addt. Funds	Direct-S	0.00%	100.00%	0.00%	1,836,671	100.00%	0	1,836,671	0	1,836,671	0
6	WTP#1 Ground Storage Tanks Repair	Direct-W	100.00%	0.00%	0.00%	786,419	100.00%	0	786,419	786,419	0	0
7	Round Lake Elementary Water Main	Direct-W	100.00%	0.00%	0.00%	220,000	100.00%	0	220,000	220,000	0	0
8	Wastewater Treatment Plant #2 Expansion - RIB	Direct-S	0.00%	100.00%	0.00%	3,144,275	100.00%	0	3,144,275	0	3,144,275	0
9	Odor Control - Raz lines	Direct-S	0.00%	100.00%	0.00%	264,802	100.00%	0	264,802	0	264,802	0
10	Eudora Roundabout Utility Relocation	Equal	50.00%	50.00%	0.00%	1,000,000	100.00%	(1,000,000)	0	0	0	0
11	Water Treatment Plant #1 High Service Pump replacement	Direct-W	100.00%	0.00%	0.00%	14,360,000	100.00%	0	14,360,000	14,360,000	0	0
12	New WWTP#2 Plant (mirror the existing plant)	Direct-S	0.00%	100.00%	0.00%	60,500,000	100.00%	0	60,500,000	0	60,500,000	0
13	New WWTP#3 Plant (mirror the existing plant) FY2029	Direct-S	0.00%	100.00%	0.00%	75,639,218	100.00%	0	75,639,218	0	75,639,218	0
14	WWTP#1 Alternative Improvement Plan	Direct-S	0.00%	100.00%	0.00%	20,597,551	100.00%	0	20,597,551	0	20,597,551	0
15	WWTP#1 Reject Water Storage Pond Repairs	Direct-S	0.00%	100.00%	0.00%	110,737	100.00%	0	110,737	0	110,737	0
16	Water Treatment Plant #2 New Well	Direct-W	100.00%	0.00%	0.00%	1,743,500	100.00%	0	1,743,500	1,743,500	0	0
17	Round Lake Rd Utility Relocate	Equal	50.00%	50.00%	0.00%	1,761,091	100.00%	0	1,761,091	880,546	880,546	0
18	Round Lake Rd Utility Expansion Portion	Equal	50.00%	50.00%	0.00%	24,946,600	100.00%	0	24,946,600	12,473,300	12,473,300	0
19	Sewer Relining/Replacement	Direct-S	0.00%	100.00%	0.00%	14,690,340	100.00%	(13,221,306)	1,469,034	0	1,469,034	0
20	Other Miscellaneous Adjustments	Equal	50.00%	50.00%	0.00%	\$0	100.00%	\$0	\$0	\$0	\$0	\$0
21	Budgetary Capital Outlay	Equal	50.00%	50.00%	0.00%	\$0	100.00%	\$0	\$0	\$0	\$0	\$0
22	TOTAL CAPITAL IMPROVEMENT PROGRAM					<u>\$223,273,903</u>		<u>(\$14,221,306)</u>	<u>\$209,052,597</u>	<u>\$31,757,137</u>	<u>\$177,295,461</u>	<u>\$0</u>

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Table 5
City of Mount Dora, Florida
Sewer Connection Fee Study

Summary of Capital Improvement Program By Plant Function Through Fiscal Year 2029

Line No.	Project Description	Estimated Total Capital Cost [1]	Adjustments to Remove General-Related Project Costs	Adjustments to Remove Project Costs Considered 100% Allocable to Existing Users	Adjustments to Remove Relocation and Widening Project Costs	Reflect Prior Year Encumbrances and Expenditures Not Reflected in Fixed Assets	Net Amount For Future Expenditures	Reference	Functional Category		
									Treatment	Transmission	Collection
FISCAL YEARS 2024 TO 2029 CAPITAL PROJECTS											
SEWER CAPITAL IMPROVEMENT PROGRAM											
1	Fiber Upgrades	\$111,235	\$0	\$0	\$0	\$0	\$111,235	Transmission	\$0	\$111,235	\$0
2	Water Treatment Plant #2 New Well	0	0	0	0	0	0	N/A	0	0	0
3	Water Utility GIS	0	0	0	0	0	0	N/A	0	0	0
4	WWTP#2 Drainage at James P. Snell Drive	268,093	(268,093)	0	0	0	0	Treatment	0	0	0
5	WWTP#1 Rehab Construction - Addt. Funds	1,836,671	(1,836,671)	0	0	0	0	Treatment	0	0	0
6	WTP#1 Ground Storage Tanks Repair	0	0	0	0	0	0	N/A	0	0	0
7	Round Lake Elementary Water Main	0	0	0	0	0	0	N/A	0	0	0
8	Wastewater Treatment Plant #2 Expansion - RIB	3,144,275	0	0	0	0	3,144,275	Treatment	3,144,275	0	0
9	Odor Control - Raz lines	264,802	(264,802)	0	0	0	0	Treatment	0	0	0
10	Eudora Roundabout Utility Relocation	0	0	0	0	0	0	FMSGCWeight	0	0	0
11	Water Treatment Plant #1 High Service Pump replacement	0	0	0	0	0	0	N/A	0	0	0
12	New WWTP#2 Plant (mirror the existing plant)	60,500,000	0	0	0	0	60,500,000	Treatment	60,500,000	0	0
13	New WWTP#3 Plant (mirror the existing plant) FY2029	75,639,218	0	0	0	0	75,639,218	Treatment	75,639,218	0	0
14	WWTP#1 Alternative Improvement Plan	20,597,551	(20,597,551)	0	0	0	0	Treatment	0	0	0
15	WWTP#1 Reject Water Storage Pond Repairs	110,737	(110,737)	0	0	0	0	Treatment	0	0	0
16	Water Treatment Plant #2 New Well	0	0	0	0	0	0	N/A	0	0	0
17	Round Lake Rd Utility Relocate	880,546	0	0	(880,546)	0	0	FMSGCWeight	0	0	0
18	Round Lake Rd Utility Expansion Portion	12,473,300	0	0	0	0	12,473,300	FMSGCWeight	0	3,741,990	8,731,310
19	Sewer Relining/Replacement	1,469,034	(1,322,131)	0	0	0	146,903	FMSGCWeight	0	44,071	102,832
20	TOTAL SEWER CAPITAL IMPROVEMENT PROGRAM	\$177,295,461	(\$24,399,984)	\$0	(\$880,546)	\$0	\$152,014,931		\$139,283,493	\$3,897,296	\$8,834,142

Footnotes:

[1] Amounts reflect total cost as contained in the multi-year capital improvement program provided by the City.

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Table 6
City of Mount Dora, Florida
Sewer Connection Fee Study

Summary of Capital Improvement Program Recognized in System Connection Fees – Fiscal Years 2024 Through 2029

Line No.	Project Description	Adjusted	Assumed	Estimated	Amount Recognized [4]		Percent to Recognize for Expansion
		Project Cost [1]	Avg. In-Service Date [2]	Original Cost [3]	Existing	Expansion	
FISCAL YEARS 2024 TO 2029 CAPITAL PROJECTS							
SEWER TREATMENT PROJECTS							
1	Fiber Upgrades	\$0	1995	\$0	\$0	\$0	100.00%
2	WWTP#2 Drainage at James P. Snell Drive	0	1995	0	0	0	0.00%
3	WWTP#1 Rehab Construction - Addt. Funds	0	1995	0	0	0	0.00%
4	Wastewater Treatment Plant #2 Expansion - RIB	3,144,275	1995	0	0	3,144,275	100.00%
5	Odor Control - Raz lines	0	1995	0	0	0	0.00%
6	Eudora Roundabout Utility Relocation	0	1995	0	0	0	0.00%
7	New WWTP#2 Plant (mirror the existing plant)	60,500,000	1995	0	0	60,500,000	100.00%
8	New WWTP#3 Plant (mirror the existing plant) FY2029	75,639,218	1995	0	0	75,639,218	100.00%
9	WWTP#1 Alternative Improvement Plan	0	1995	0	0	0	0.00%
10	WWTP#1 Reject Water Storage Pond Repairs	0	1995	0	0	0	0.00%
11	Round Lake Rd Utility Relocate	0	1995	0	0	0	0.00%
12	Round Lake Rd Utility Expansion Portion	0	1995	0	0	0	0.00%
13	Sewer Relining/Replacement	0	1995	0	0	0	0.00%
14	Total Sewer Treatment Projects	\$139,283,493		\$0	\$0	\$139,283,493	100.00%
SEWER MAJOR TRANSMISSION PROJECTS							
15	Fiber Upgrades	\$111,235	1993	\$0	\$0	\$111,235	100.00%
16	WWTP#2 Drainage at James P. Snell Drive	0	1993	0	0	0	0.00%
17	WWTP#1 Rehab Construction - Addt. Funds	0	1993	0	0	0	0.00%
18	Wastewater Treatment Plant #2 Expansion - RIB	0	1993	0	0	0	100.00%
19	Odor Control - Raz lines	0	1993	0	0	0	0.00%
20	Eudora Roundabout Utility Relocation	0	1993	0	0	0	0.00%
21	New WWTP#2 Plant (mirror the existing plant)	0	1993	0	0	0	100.00%
22	New WWTP#3 Plant (mirror the existing plant) FY2029	0	1993	0	0	0	100.00%
23	WWTP#1 Alternative Improvement Plan	0	1993	0	0	0	0.00%
24	WWTP#1 Reject Water Storage Pond Repairs	0	1993	0	0	0	0.00%
25	Round Lake Rd Utility Relocate	0	1993	0	0	0	0.00%
26	Round Lake Rd Utility Expansion Portion	3,741,990	1993	0	0	3,741,990	100.00%
27	Sewer Relining/Replacement	44,071	1993	0	0	44,071	100.00%
28	Total Sewer Transmission Projects	\$3,897,296		\$0	\$0	\$3,897,296	100.00%
29	TOTAL SEWER PROJECTS	\$143,180,788		\$0	\$0	\$143,180,788	100.00%

Footnotes on following page.

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Table 6
City of Mount Dora, Florida
Sewer Connection Fee Study

Summary of Capital Improvement Program Recognized in System Connection Fees – Fiscal Years 2024 Through 2029

Footnotes:

- [1] Amounts shown are derived from Table 5 and do not include any capital expenditures classified as distribution-related or collection-related.
- [2] Average In-Service date is based on discussions with City staff and estimations regarding the approximate age of assets being upgraded or replaced.
- [3] Amount shown was determined by discounting the projected (replacement) cost by an inflationary factor as measured by the Engineering News-Record (ENR) Construction Cost Index applied to the estimated number of years in service.
- [4] For replacement projects only, amount derived by subtracting the estimated original cost from the new project cost (net asset addition).

Table 7

**City of Mount Dora, Florida
Sewer Connection Fee Study**

Development of Sewer Connection Fee

Line No.	Description	Amount
Total Estimated Cost of Existing Sewer		
Treatment/Disposal Facilities:		
1	Cost of Existing Facilities [1]	\$27,185,794
2	Additional Costs Capitalized to Plant in Service [2]	0
3	Less Anticipated Retirements [3]	0
4	Less Grant Funds and Other Contributions [4]	0
5	Subtotal Sewer Treatment/Disposal Facilities	\$27,185,794
7	Existing Plant Capacity (MGD) (Average Daily Flow) [5]	2.750
8	ERU Factor - GPD [6]	225
9	Estimated ERUs to be Served By Existing Facilities	12,222
10	Percent Remaining Capacity of Existing Facilities [7]	49.16%
11	Allocation of Existing Facilities to Incremental Growth	\$13,363,769
12	Rate per ERU Associated with Existing Facilities	\$2,224.29
Total Estimated Cost of Additional Sewer		
Treatment/Disposal Facilities:		
13	Cost of Additional Sewer Treatment/Disposal Facilities [8]	\$139,283,493
14	New Plant Capacity (MGD) (Average Daily Flow) [9]	3.250
15	Estimated ERUs to be Served by Additional Facilities	14,444
16	Rate per ERU Associated with Additional Facilities	\$9,643.00
17	Weighted Rate per ERU Allocable to Sewer Treatment/Disposal Facilities [10]	\$7,463.65
18	Allowance for Funds Prudently Invested / Cost of Carry Charge	0.00
19	Adjusted Weighted Rate per ERU Allocable to Sewer Treatment/Disposal Facilities	\$7,463.65
Major Transmission System: [11]		
20	Existing Facilities [12]	\$9,787,424
21	Additional Costs Capitalized to Plant in Service [13]	3,897,296
22	Less Anticipated Retirements [14]	0
23	Less Receipt of Grant Funds and Other Contributions [4]	0
24	Total Major Transmission Facility Costs	\$13,684,720
25	Estimated Plant Capacity (MGD) (Average Daily Flow) [15]	6.000
26	ERU Factor - GPD [6]	225
27	Estimated ERUs served by Transmission Facilities [15]	26,667
28	Rate per ERU of Major Transmission Facilities	\$513.17
29	Allowance for Funds Prudently Invested / Cost of Carry Charge	0.00
30	Adjusted Rate per ERU Allocable to Sewer Transmission Facilities	\$513.17
31	Total Combined Rate per ERU Before Rate Adjustment	\$7,976.82
32	Rate Adjustment	0.00
33	Total Combined Rate per ERU After Rate Adjustment	7,976.82
34	Rounded Rate per ERU	\$7,975.00
35	Cost Per Gallon	\$35.44

MGD = Million-Gallons-Per-Day

ERU = Equivalent Residential Unit

GPD = Gallons Per Day

Footnotes start on Page 2 of 3.

ATTACHMENT #2

Table 7

City of Mount Dora, Florida Sewer Connection Fee Study

Development of Sewer Connection Fee

Footnotes:

- [1] Amount reflects estimated City-owned sewer treatment and effluent disposal assets currently in service based on utility asset records provided by the City. Amounts derived from Appendix 1, Line 819.
- [2] Amount shown derived from Table 6, Line 14; reflects net recognized additions to the sewer treatment and effluent disposal facilities where applicable.
- [3] Amount derived from Table 6, Line 14 and reflects estimated treatment utility asset retirements due to imposition of the capital improvement plan of the City's utility system.
- [4] Reflects adjustments for capital costs funded from contributed capital. Such costs were not included in the impact fee calculations.
- [5] Amount shown derived from Table 3, Line 5.
- [6] The level of service factor for a sewer ERU reflects capacity requirements expressed on an average daily flow basis; the assumed factor of 225 gallons per day per ERU was based on what is reflected in City's Code of Ordinances and discussions with City staff.
- [7] Amount shown derived from Table 3, Line 8.
- [8] Amount shown derived from Table 6, Line 14.
- [9] Additional capacity to be added to the Sewer System during the forecast period is summarized as follows:

	New Facility Capacity (MGD-ADF)	Period
Expansion of Wastewater Treatment Plant Two - RIB	0.250	2024
Expansion of Wastewater Treatment Plant Two (Mirror)	1.500	2024 to 2029
New of Wastewater Treatment Plant Three	1.500	2029
Total Plant Capacity - Average Daily Flow	3.250	

- [10] Derived as follows:

Cost of Existing Wastewater Treatment Facilities	\$27,185,794
Percent of Existing Wastewater Treatment Facilities Available to Serve New Growth	49.16%
Adjusted Cost of Existing Wastewater Treatment Facilities	\$13,363,769
Cost of Additional Wastewater Treatment Facilities	139,283,493
Total Costs	\$152,647,262
Estimated ERUs to Be Served By Existing Wastewater Treatment Facilities	12,222
Percent of Existing Wastewater Treatment Facilities Available to Serve New Growth	49.16%
Adjusted ERUs to Be Served By Existing Wastewater Treatment Facilities	6,008
Estimated ERUs to Be Served By Additional Wastewater Treatment Facilities	14,444
Total ERUs	20,452
Rate Per ERU Associated With Wastewater Treatment Facilities	\$7,463.65

- [11] Amounts do not include the estimated costs of retail on-site capital expenditures such as manholes, local lift stations, service laterals, and on-site (local) collection utility plant facilities or general plant assets (vehicles, equipment, etc.) or general transmission lines; such costs are: i) generally provided by the developer or owners of property which specifically benefit from such facilities; or ii) funded by a separate and distinct fee (e.g., wastewater tap charge).
- [12] Amount reflects cost of sewer transmission and master pumping station utility plant in service based on utility asset records provided by the City. Amounts derived from Appendix 1, Line 819.
- [13] Amount shown derived from Table 6, Line 28; reflects net recognized additions to the sewer transmission facilities where applicable.
- [14] Amount derived from Table 6, Line 28 and reflects estimated transmission utility asset retirements due to imposition of the capital improvement plan of the City's utility system.

ATTACHMENT #2

Table 7

City of Mount Dora, Florida Sewer Connection Fee Study

Development of Sewer Connection Fee

Footnotes:

- [15] Reflects total estimated plant capacity for the forecast period for the wastewater service area based on capacity planning estimates. Amount calculated as follows:

	<u>Amount</u>
Existing Capacity (MGD-ADF)	2.750
Capacity to Be Added During Forecast Period: 2024 - 2029 (MGD-ADF)	<u>3.250</u>
Total Projected Capacity Needs	6.000
Assumed ERU Factor (gallons per day per ERU)	225
Total Estimated ERUs Available to be Served	<u><u>26,667</u></u>

ATTACHMENT #2

Table 8
City of Mount Dora, Florida
Sewer Connection Fee Study

Summary of Sewer Connection Fee Application by Premise Type

Line No.	Description	Factor	Existing	Proposed
1	<u>Sewer Connection Fees</u>			
2	Single Family	1.000	\$4,215.00	\$7,975.00
3	Duplex (1-2 Bedrooms)	0.833	\$3,511.00	\$6,643.00
4	Duplex (3+ Bedrooms)	1.237	\$5,215.00	\$9,867.00
5	Multi Family (1-2 Bedrooms)	0.833	\$3,511.00	\$6,643.00
6	Multi Family (3+ Bedrooms)	1.237	\$5,215.00	\$9,867.00
7	Mobile Home (1-2 Bedroom)	0.667	\$2,811.40	\$5,319.00
8	Mobile Home (3+ Bedroom)	0.833	\$3,511.10	\$6,643.00
9	Multifamily Apartment Assisted Living (per unit)	0.667	\$2,811.40	\$5,319.00

Table 9
City of Mount Dora, Florida
Sewer Connection Fee Study

Comparison of Connection Fees Per
Equivalent Residential Unit (ERU) for Water and Sewer Service [1]

Line No.	Description	Residential 5/8" x 3/4" Meter		
		Water	Sewer and Reclaimed Water	Combined
<u>City of Mount Dora</u>				
1	Existing Connection Fees	\$1,340.00	\$4,215.00	\$5,555.00
2	Existing Water Connection Fee	\$1,340.00	N/A	N/A
3	Proposed Sewer Connection Fee	N/A	\$7,975.00	N/A
4	Existing Reclaimed Water Connection Fee	N/A	500.00	N/A
5	Total Combined Proposed Fees	\$1,340.00	\$8,475.00	\$9,815.00
<u>Neighboring Florida Utilities:</u>				
6	City of Altamonte Springs	\$600.00	\$1,855.00	\$2,455.00
7	City of Apopka	3,905.00	4,924.00	8,829.00
8	City of Casselberry	810.00	1,823.00	2,633.00
9	City of Clermont	2,836.00	4,830.00	7,666.00
10	City of Daytona Beach	1,580.00	2,560.00	4,140.00
11	City of DeLand	2,580.00	4,320.50	6,900.50
12	City of Deltona	1,944.00	4,531.00	6,475.00
13	City of Edgewater	1,740.72	2,634.35	4,375.07
14	City of Eustis	854.00	2,668.00	3,522.00
15	City of Lake Mary	1,010.00	3,610.00	4,620.00
16	City of Leesburg	1,175.00	2,778.00	3,953.00
17	City of Maitland	1,035.00	4,045.00	5,080.00
18	City of Ocala	823.00	3,148.00	3,971.00
19	City of Ocoee	2,592.00	7,688.00	10,280.00
20	City of Orange City	1,600.00	3,100.00	4,700.00
21	City of Orlando / O.U.C.	1,840.00	2,537.50	4,377.50
22	City of Sanford	1,193.00	2,688.00	3,881.00
23	City of Tavares	1,849.00	3,475.00	5,324.00
24	City of Umatilla	2,174.51	3,204.04	5,378.55
25	Orange County	1,970.00	3,570.00	5,540.00
26	Seminole County	2,574.00	3,175.00	5,749.00
27	<u>Neighboring Florida Utilities' Average</u>	\$1,746.92	\$3,484.02	\$5,230.93
28	Minimum	\$600.00	\$1,823.00	\$2,455.00
29	Maximum	\$3,905.00	\$7,688.00	\$10,280.00

[1] Unless otherwise noted, amounts shown reflect capital connection fees as of February 2024 and are exclusive of taxes or franchise fees, if any, and reflect rates charged for inside the city service. All rates are as reported by the respective utility. This comparison is intended to show comparable charges for similar service for comparison purposes only.

APPENDIX A:

Fixed Asset Data and Asset Functionalization



Appendix A
ATTACHMENT #2
 Functionalization of Existing Utility System Assets III

Line No.	Asset Tag	Description	Type	Acquired	Acquired Date	Acquisition Amount	Adjustments	Percent Allowable to City	Adj. Acq. Amt.	Type	Water System										Wastewater System					General Plant	Other							
											Supply	Treatment	Effl./Recl. Treatment	Trans.	Distribution	Effl./Recl. Distribution	Fire Hydrants	Meters	Treatment	Effl./Recl. Treatment	Trans.	Effl./Recl. Distribution	Collection	Effl./Recl. Distribution	Indirect									
Fixed Assets as of September 30, 2022 (1)																																		
Water Land																																		
1	2460	Land	LAN	PURCHASED	10/09/79	\$500	\$0	100%	\$500	WD	\$0	\$0	\$0	\$0	\$0	\$500	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0					
2	2461	Simpson Property Adjacent To Water Plant	LAN	PURCHASED	03/16/94	179,481	0	100%	179,481	WT	\$0	179,481	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0					
3	2135	Stephens Easement - Overizing Line (1)	LAN	PURCHASED	06/29/05	2,910	0	100%	2,910	W-TR	0	0	0	2,910	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0				
4	2463	East Water Plant Land - Wolf Creek Ridge 9.04 Acres (1)	LAN	PURCHASED	09/30/09	605,731	0	100%	605,731	WT	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0				
5	2464	1/2 Route 46 ROW Acquisition (1)	LAN	PURCHASED	09/30/12	577,117	0	100%	577,117	W-TR	0	0	0	0	577,117	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0			
6	2465	1/2 Gms - Parcel 15 Ww1101 (1)	LAN	PURCHASED	01/29/13	100	0	100%	100	WD	0	0	0	0	0	100	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0			
7	2138	1/2 9466 Row Purchase	LAN	PURCHASED	05/13/10	24,413	0	100%	24,413	W-TR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0			
8	2139	Parcel #2 Wickia Easement (1)	LAN	PURCHASED	10/01/14	65,053	0	100%	65,053	W-TR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0			
9	2140	1/2 US 441/SR46 Easements (2)	LAN	PURCHASED	10/01/15	380,944	0	100%	380,944	W-TR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0			
10	2471	Easement Purchases (WA1603)	LAN	PURCHASED	503,475	0	100%	503,475	W-TR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0			
11	2470	Hottel Row Acquisition	IMP	PURCHASED	5,900	0	100%	5,900	W-TR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0			
12	2469	Limit Ave Land Purchase - PW Facility	LAN	PURCHASED	99,331	0	100%	99,331	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	99,331	0			
13	2141	Limit Ave Land Purchase - PW Facility	LAN	PURCHASED	99,331	0	100%	99,331	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	99,331	0			
Wastewater Land																																		
14	2128	Sewer Treatment Plant Land	LAN	PURCHASED	10/09/79	\$100,000	\$0	100%	\$100,000	ST	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0			
15	2129	Land	LAN	PURCHASED	10/09/79	113,189	0	100%	113,189	ST	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0		
16	2130	Land	LAN	PURCHASED	10/09/79	21,242	0	100%	21,242	ST	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0		
17	2131	Land- Forty Acre Spry Field	LAN	PURCHASED	03/01/86	435,631	0	100%	435,631	ST	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0		
18	2132	Land- Wallace Property (Orange Cty)	LAN	PURCHASED	11/01/92	28,306	0	100%	28,306	S-TR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0		
19	2133	New Sewer Plant (2) - Key 1048460	LAN	PURCHASED	09/30/03	782,237	0	100%	782,237	ST	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0		
20	2134	New Sewer Plant (2) - Key 1048460	LAN	PURCHASED	09/30/03	171,465	0	100%	171,465	ST	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
21	2462	Stephens Easement - Overizing Line (1)	LAN	PURCHASED	06/29/05	2,910	0	100%	2,910	S-TR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
22	2136	Gms - Parcel 15 Ww1101 (1)	LAN	PURCHASED	01/29/13	100	0	100%	100	S-TR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
23	2137	Route 46 Row Acquisition (1)	LAN	PURCHASED	09/30/12	577,117	0	100%	577,117	ST	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
24	2466	1/2 9466 Row Purchase	LAN	PURCHASED	09/30/10	24,413	0	100%	24,413	S-TR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	24,413	0	0	
25	2467	Parcel #2 Wickia Easement (1)	LAN	PURCHASED	10/01/14	65,053	0	100%	65,053	S-TR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	65,053	0	0	
26	2468	1/2 US 441/SR46 Easements (2)	LAN	PURCHASED	10/01/15	380,944	0	100%	380,944	S-TR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	380,944	0	0	
Reclaimed Land																																		
27	1812	Appraisal Thrl Hill	LAN	PURCHASED	02/02/10	\$1,850	(\$1,850)	100%	\$0	General	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0		
28	1813	Rezoning App	LAN	PURCHASED	04/09/10	1,253	0	100%	1,253	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,253	0		
29	1815	Appraisal Thrl Hill	LAN	PURCHASED	02/26/10	850	(850)	100%	0	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0		
30	1814	Appraisal Thrl Hill	LAN	PURCHASED	02/26/10	850	(850)	100%	0	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
31	1816	Down Payment For Land	LAN	PURCHASED	03/04/10	35,000	0	100%	35,000	ST	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
32	1817	Appraisal	LAN	PURCHASED	03/29/10	3,500	(3,500)	100%	0	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
33	1818	Engineering	LAN	PURCHASED	05/28/10	19,875	0	100%	19,875	ST	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
34	1819	Engineering	LAN	PURCHASED	06/23/10	5,118	0	100%	5,118	ST	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
35	1820	Engineering	LAN	PURCHASED	04/30/10	3,350	0	100%	3,350	ST	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
36	1821	Thrl Hill Purchase	LAN	PURCHASED	07/15/10	1,270,861	0	100%	1,270,861	ST	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
37	1822	Recording Fee	LAN	PURCHASED	09/30/10	53	(53)	100%	0	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
38	1823	Appra Interestment	LAN	PURCHASED	0	15,000	0	100%	15,000	RWTrans	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
39	3593	Thrl Hill - (RE1007) - FY19-20 - Finished	LAN	PURCHASED	256,575	0	100%	256,575	RWTrans	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Water Improvements																																		
40	2292	Lines, Mains, Valves, & Extensions	IMP	PURCHASED	12/31/1957	\$162,649	\$0	100%	\$162,649	W-TR	\$0	\$0	\$0	\$162,649	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0		
41	2293	Extensions	IMP	PURCHASED	12/31/1957	9,656	0	100%	9,656	WD	0	0	0	0	0	0	9,656	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
42	2294	Extensions	IMP	PURCHASED	12/31/1958	14,178	0	100%	14,178	WD	0	0	0	0	0	0	14,178	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
43	2295	Extensions	IMP	PURCHASED	12/31/1961	10,895	0	100%	10,895	WD	0	0	0	0	0	0	10,895	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
44	2296	Extensions	IMP	PURCHASED	12/31/1961	22,268	0	100%	22,268																									

Appendix A
ATTACHMENT #2
 Functionalization of Existing Utility System Assets III

Line No.	Asset Tag	Description	Type	Acquired	Acquired Date	Acquisition Amount	Adjustments	Percent Allowable to City	Adj. Acq. Amt.	Type	Water System										Wastewater System					General Plant				
											Supply	Treatment	Effl./Recl. Treatment	Trans.	Effl./Recl. Transmission	Distribution	Fire Hydrants	Meters	Treatment	Effl./Recl. Treatment	Trans.	Effl./Recl. Transmission	Collection	Effl./Recl. Distribution	Indirect	Other				
570	2181	Turbidimeter	EQU	2006	8/31/2005	1,268	0	100%	1,268	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,268	0	
571	2182	2006 Scag 19hp New Mower #B4400160	EQU	2006	9/29/2006	4,986	0	100%	4,986	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4,986	0	
572	2183	777 Commercial L.C. #T077B040718	EQU	2006	9/29/2006	8,534	0	100%	8,534	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	8,534	0	
573	2184	Excavator Locator	EQU	2006	9/29/2006	13,500	0	100%	13,500	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	13,500	0	
574	2185	Pipe Locator	EQU	2006	9/29/2006	33,130	0	100%	33,130	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	33,130	0	
575	2186	Breathing Equipment	EQU	2006	9/29/2006	3,558	0	100%	3,558	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	3,558	0	
576	2187	Hydraulic Power Unit	EQU	2006	9/29/2006	4,803	0	100%	4,803	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4,803	0	
577	2188	2007 Ford F150 Unit #746	EQU	2007	11/12/2006	17,316	0	100%	17,316	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	17,316	0	
578	2189	Honda Generator 3000W	EQU	2007	3/25/2007	4,136	0	100%	4,136	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4,136	0	
579	2190	Honda Generator 6200W	EQU	2007	3/25/2007	2,499	0	100%	2,499	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	2,499	0	
580	2191	2 Honda Generator Ea2000	EQU	2007	7/25/2007	3,290	0	100%	3,290	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	3,290	0	
581	2192	Mini Excavator & Trailer	EQU	2007	10/24/2006	35,900	0	100%	35,900	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	35,900	0	
582	2193	Mini Excavator & Trailer	EQU	2007	10/31/2006	4,070	0	100%	4,070	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4,070	0	
583	2194	Punch Tester	EQU	2007	11/27/2006	1,266	0	100%	1,266	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,266	0	
584	2195	Model 711 Portable Meter	EQU	2007	12/5/2006	1,515	0	100%	1,515	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,515	0	
585	2196	Lairine Inspection System	EQU	2007	12/6/2006	7,250	0	100%	7,250	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	7,250	0	
586	2197	Hench Chain Vise Bo-810	EQU	2007	1/12/2007	1,129	0	100%	1,129	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,129	0	
587	2198	Tool Box	EQU	2007	8/23/2007	1,218	0	100%	1,218	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,218	0	
588	2199	Core Drill	EQU	2007	9/3/2007	1,515	0	100%	1,515	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,515	0	
589	2200	2006 Scag Riding Mower #B63011673	EQU	2007	9/18/2007	7,215	0	100%	7,215	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	7,215	0	
590	2201	Lap Equipment	EQU	2007	4/29/2007	6,993	0	100%	6,993	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	6,993	0	
591	2202	Telemetry Computer	EQU	2007	9/29/2007	2,142	0	100%	2,142	Telemetry	0	357	0	357	0	0	0	0	0	0	0	0	0	0	0	0	0	357	0	
592	2203	Portable Filtration System	EQU	2007	2/5/2007	1,761	0	100%	1,761	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,761	0	
593	2204	Projector	EQU	2007	9/9/2007	1,359	0	100%	1,359	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,359	0	
594	2205	Cart Stops	EQU	2007	9/30/2006	1,444	0	100%	1,444	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,444	0	
595	2207	Vnuac	EQU	2007	11/27/2007	7,137	0	100%	7,137	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	7,137	0	
596	2208	Mower	EQU	2007	1/24/2008	2,717	0	100%	2,717	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	2,717	0	
597	2209	Chevy 3500 Unit 403	EQU	2007	2/3/2008	20,010	0	100%	20,010	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	20,010	0	
598	2210	Paving Breaker	EQU	2007	5/4/2008	1,342	0	100%	1,342	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,342	0	
599	2211	Digger & Tamper	EQU	2007	2/4/2008	2,326	0	100%	2,326	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	2,326	0	
600	2212	Valve Operator	EQU	2007	2/12/2008	3,000	0	100%	3,000	WT	0	3,000	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
601	2216	Jobsite Chest	EQU	2007	4/8/2008	1,222	0	100%	1,222	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,222	0	
602	2217	Track Body	EQU	2007	4/18/2008	6,649	0	100%	6,649	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	6,649	0	
603	2218	Tools	EQU	2007	8/6/2008	2,419	0	100%	2,419	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	2,419	0	
604	2219	Honda Generator	EQU	2007	9/3/1985	6,240	0	100%	6,240	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	6,240	0	
605	2220	Water Treatment & Controls	EQU	2007	9/28/2008	15,250	0	100%	15,250	WT	0	15,250	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
606	2221	Groundsmen Tool	EQU	2007	12/30/2008	9,630	0	100%	9,630	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	9,630	0	
607	2222	John Deere Rotary Cutter	EQU	2007	3/1/2009	2,505	0	100%	2,505	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	2,505	0	
608	2223	Hydraulic Punch Set - Grainger, Inc.	EQU	2007	4/23/2009	1,353	0	100%	1,353	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,353	0	
609	2224	Electromagnetic Flow Meter	EQU	2007	9/23/2010	6,093	0	100%	6,093	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	6,093	0	
610	2225	Generators	EQU	2007	9/29/2009	41,700	0	100%	41,700	WT	0	41,700	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
611	2226	Kawasaki Mower #00306	EQU	2007	9/1/2010	4,868	0	100%	4,868	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4,868	0	
612	2227	Diaphan Pump Equip	EQU	2007	9/9/2010	1,633	0	100%	1,633	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,633	0	
613	2228	Honda Saw Walk Behind	EQU	2007	9/29/2010	1,795	0	100%	1,795	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,795	0	
614	2229	Lab Equipment	EQU	2007	5/24/2011	3,145	0	100%	3,145	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	3,145	0	
615	2230	Pc	EQU	2007	4/25/2011	1,040	0	100%	1,040	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,040	0	
616	2231	Radio	EQU	2007	4/28/2011	1,706	0	100%	1,706	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,706	0	
617	2232	Equipment For Maintenance Vehicle	EQU	2007	6/26/2011	8,074	0	100%	8,074	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	8,074	0	
618	2233	Generator 3061	EQU	2007	12/8/2011	43,879	0	100%	43,879	WT	0	43,879	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
619	2234	Fgntiscan/A-14 40ea	EQU	2007	5/29/2012	14,000	0	100%	14,000	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	14,000	0	
620	2235	Fgntiscan/A-14 40ea	EQU	2007	5/29/2012	275	0	100%	275	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	275	0	
621	2236	Honda Riding Mower	EQU	2007	9/23/2012	10,070	0	100%	10,070	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	10,070	0	
622	2237	2013 Ford Truck Unit #4011 FTMF (CMXDFD1)R2	EQU	2007	8/12/2013	14,962	0	100%	14,962	General	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	14,962	0
623	2238	Power Equip Direct - Pressure Washer	EQU	2007	1/19/2013																									

CITY OF MOUNT DORA

Sewer Connection Fee Study:
Extraordinary Circumstance Presentation
Presented – 5/7/2024



Study Background

Prior Study

- Previous study conducted in 2019
- Fees implemented January 1, 2020
- Current sewer connection fee of \$4,215.00 per unit

Current Study Issues

- Significant growth – need for additional capacity
- Significant increases in the cost of capital improvement projects



Connection Fee Background

- Fees are one-time charges paid by new development and expansions that result in an increased demand for service
- Fees used to pay for growth-related facilities
 - Can not be used to cure deficiencies in level of service attributed to existing development
 - Can not be used to fund operation and maintenance costs
- Proper fee levels reduce the rate impact of the cost of new capacity on existing users



Legal Considerations

The methods and criteria to charge fees have been developed under Florida statutes and case law

- Florida Impact Fee Act History
 - Florida Legislature created section 163.31801 of the Florida Statutes governing impact fees
 - Created June 14, 2006
 - Amended 2009, 2011, 2019, and most recently in 2021



Legal Considerations (cont.)

New Limitations on Increasing Fees

- Any increase not more than 25 percent of the current rate must be implemented in two equal annual increments beginning with the date on which the increased fee is adopted
- An increase that exceeds 25 percent, but not more than 50 percent of the current rate must be implemented in four equal installments beginning with the date the increased fee is adopted
- An impact fee increase may not exceed 50 percent of the current impact fee rate
 - Unless the City can demonstrate *extraordinary circumstances* associated with the fee increases
- An impact fee may not be increased more than once every 4 years



Extraordinary Circumstances

Rapid Population Growth

- City added almost 4,800 residents since 2010; an increase of almost 3% per year (State Avg. 1.4%)
- Strong population growth projected in future requiring the expansion of wastewater facilities



Extraordinary Circumstances (cont.)

New Wastewater Treatment Facilities are Required to Serve Demands of New Development

- Wastewater treatment capacity
 - 3.25 MGD in additional capacity through 2029
 - Will meet permitting and regulatory requirements

Significant Construction Cost Inflation

- Cost per gallon of existing system capacity \$14
- Cost per gallon of planned future capacity \$43
 - 3x Higher than existing costs



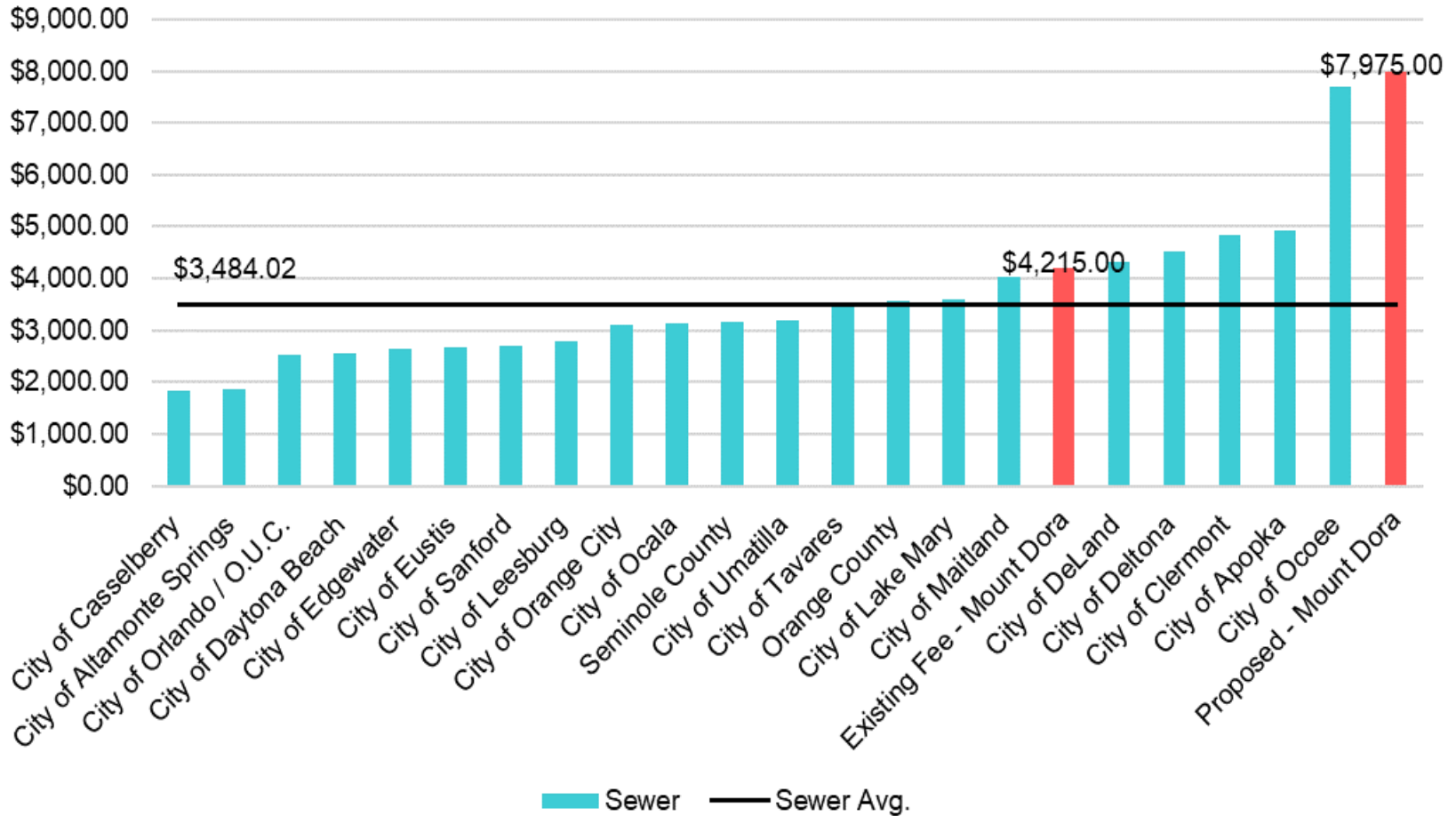
Existing and Proposed Sewer Fees

<u>Description</u>	<u>Level of Service (Per ERU)</u>	<u>Cost Per Gallon of Capacity</u>	<u>Total Connection Fee</u>
<u>Existing Fee:</u>			
Sewer	300 GPD	\$14.05	<u>\$4,215.00</u>
<u>Proposed Fees:</u>			
Sewer	225 GPD	\$35.44	<u>\$7,975.00</u>
\$ Increase / (Decrease)			\$3,760.00
% Increase / (Decrease)			89.21%

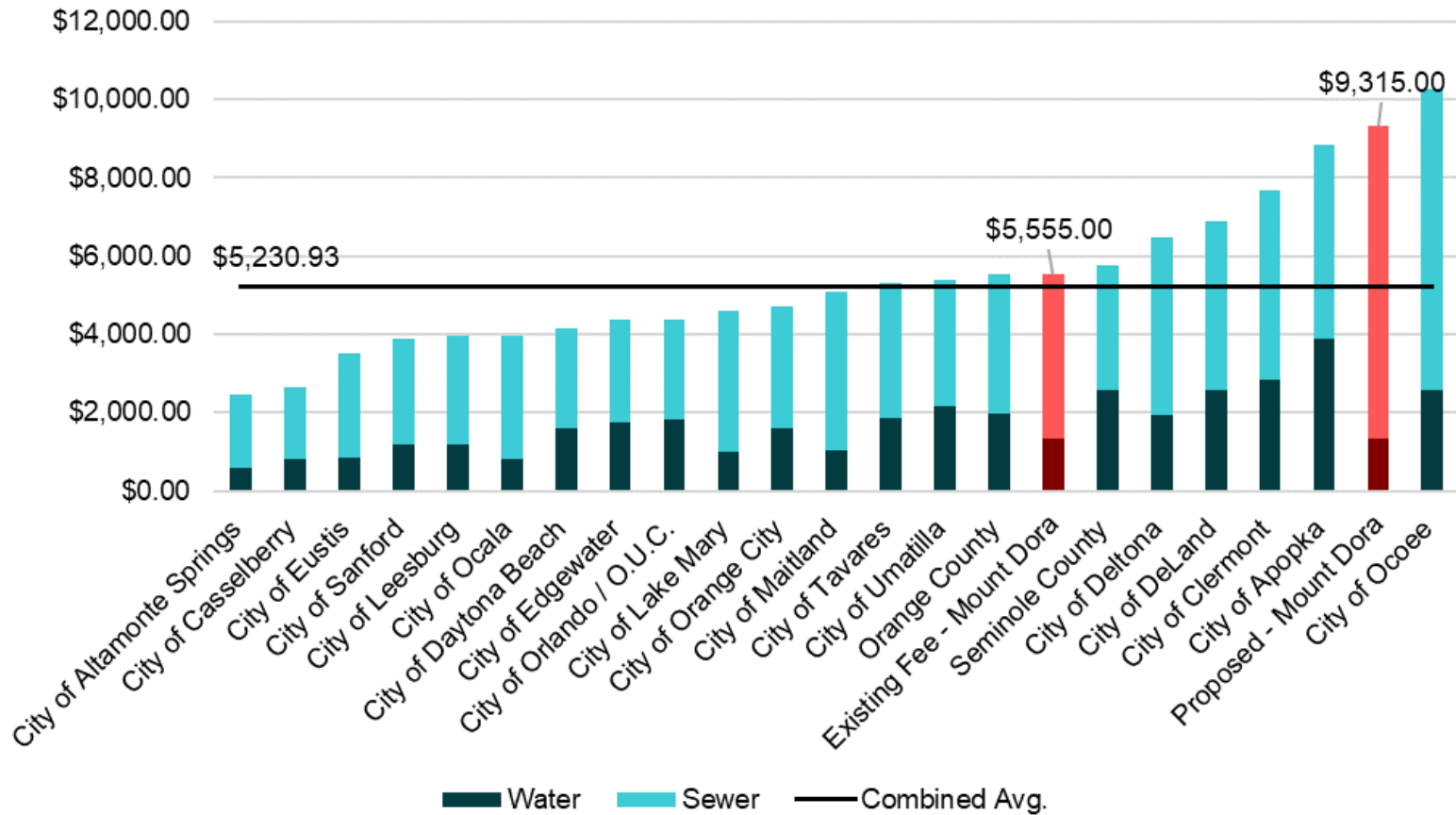
Existing and Proposed Combined Fees

<u>Description</u>	<u>Level of Service (Per ERU)</u>	<u>Cost Per Gallon of Capacity</u>	<u>Total Connection Fees</u>
<u>Existing Fees:</u>			
Water	300 GPD	\$4.47	\$1,340.000
Reclaimed Water	400 GPD	\$1.25	\$500.00
Sewer	300 GPD	\$14.05	<u>\$4,215.00</u>
Total			\$6,055.00
<u>Proposed Fees:</u>			
Water (No Change)	300 GPD	\$4.47	\$1,340.00
Reclaimed Water (No Change)	400 GPD	\$1.25	\$500.00
Sewer	225 GPD	\$35.44	<u>\$7,975.00</u>
Total			\$9,815.00
\$ Increase / (Decrease)			\$3,760.00
% Increase / (Decrease)			62.10%

Sewer Connection Fee Comparison



Combined Water and Sewer Connection Fee Comparison



Recommendations and Conclusions

- Adopt the proposed sewer connection fees
- Implement full fees while meeting extraordinary circumstances procedural requirements to comply with Florida Statutes
- By updating connection fees, the City mitigates the cost burden of growth to existing residents and businesses
- 90 Day grace period from City approval to effective day



Discussions & Questions

